

AAAS Leadership Seminar Budget Exercise

**Commerce-Justice-Science Bill Discretionary Appropriations (budget authority in millions of dollars; some amounts modified)**

FY 2007 Estimate	FY 2008 Request	FY 2008 Congress	'08 Request over '07
---------------------	--------------------	---------------------	-------------------------

**YOU ARE:** The House and Senate Appropriations Committees in November 2007.

**YOUR TASK:** Write a Commerce-Justice-Science appropriations bill that adequately funds key programs while staying within the congressional discretionary total established in May by the 2008 budget resolution and subdivided by the Appropriations Committee. Discretionary spending cannot exceed \$55.5 billion.

**THE CHALLENGE:** The congressional leadership has given you more money than the President requested, part of a \$21 billion add to domestic programs.

The President proposed cuts for many programs, and was criticized for providing far less than needed just to keep pace with inflation (projected 2.4%), pay raises (3.1%?), much less to meet the demands of a growing population, increasing needs for law enforcement, and growing science needs. Many programs would be cut dramatically, or consolidated. You don't know much about specific programs, and you have little time to find out (just like in real life). (Quotes are from budget documents.)

**STRATEGY:** 1/ Decide how your committee is going to decide: Consensus? Majority vote?

2/ How will your committee put its budget together? a/ From scratch? b/ Or start with the President's request and make adjustments?

c/ Or start with FY 07 levels and make adjustments? If b/ or c/, record your decisions in the

3/ How will your committee proceed? Program by program? Skip around? Starting with the largest or most controversial programs? Assign sub-groups to Commerce, Justice, Science, and other? Keep your deadline in mind.

4/ Appoint a secretary and keep track of your decisions in the FY 08 Congress column as dollar amounts or as deltas (+ or - xx dollars from your base)

5/ Make sure you have a final total for your bill.

**REPORT:** At the end, you will have 5 minutes to hold a 'press conference' to announce your completed bill. Appoint a spokesperson. Describe the highlights of your bill, the funding choices the committee made, and (off the record) the challenges your committee faced. You will answer questions from the press.

**Dept. of Commerce**

Dept. of Commerce	FY 2007 Estimate	FY 2008 Request	FY 2008 Congress	'08 Request over '07
International Trade Administration (ITA)	396	412		
Bureau of Industry and Security (BIS)	75	79		
Economic Development Administration (EDA)				
- Economic Development Assistance Programs	251	170		-81
- Salaries and Expenses	30	33		3
<b>Total EDA</b>	<b>281</b>	<b>203</b>	<b>-</b>	<b>-78</b>
Minority business development	30	29		-1
Economic and Statistical Analysis	80	85		5
Bureau of the Census				
- Salaries and expenses	197	203		6
- Periodic census and programs	696	1,027		331
<b>Total Census</b>	<b>893</b>	<b>1,230</b>	<b>-</b>	<b>337</b>
National Telecommunications and Information Administration (NTIA)				
- Salaries and expenses	18	19		1
- Public telecommunications facilities, planning, and construction	22	0		-22

AAAS Leadership Seminar Budget Exercise

**Commerce-Justice-Science Bill Discretionary Appropriations (budget authority in millions of dollars; some amounts modified)**

	FY 2007 Estimate	FY 2008 Request	FY 2008 Congress	'08 Request over '07
Total NTIA	40	19	-	-21
U.S. Patent and Trademark Office	0	0		0 No appropriations; PTO is funded by patent application fees and other fees.
Technology Administration	2	2		-0 Small policy office to coordinate U.S. technology policy and provide analytical support. The '08 request (actually a 25 percent cut) would phase out its activities.
National Institute of Standards and Technology (NIST)				
- Scientific and Technical Research and Services	434	501		66 Funds intramural research at NIST laboratory facilities on a wide range of physical sciences disciplines, including nanotechnology, measurement technologies, industrial standards, and physics. Part of President Bush's American Competitiveness Initiative (ACI) to double funding for selected basic research agencies over 10 years.
- Industrial Technology Services	184	46		-137 Funds NIST's external programs. Not part of the ACI; the 2008 budget would eliminate the \$80 million Advanced Technology Program (ATP) to fund precompetitive industrial research to help firms commercialize promising technologies. Budget would also cut the \$110 million Manufacturing Extension Partnership (MEP) program to disseminate advanced manufacturing practices to small businesses by more than half.
- Construction of research facilities	59	94		35 Funds laboratory construction and maintenance at NIST's facilities in Maryland and Colorado. Part of the ACI.
Total NIST	677	641	-	-36
National Oceanic and Atmospheric Administration (NOAA)				
- Operations, research and facilities	2,912	2,767		-145 Operating expenses for NOAA, including Natl. Ocean Service, Natl. Marine Fisheries Service, Oceanic and Atmospheric Research, Natl. Weather Service, Natl. Environmental Satellite and Data Info. Service. Requested cut has been criticized for hindering NOAA efforts in the above areas, and falling short of \$3 billion budgets of previous years especially in oceans research and climate change research. Past budgets have fallen short of Joint Ocean Commission recommendations for increased oceans spending.
- Procurement, acquisition and construction	1,110	980		-130 Funds capital projects, construction, and fleet and aircraft replacement for NOAA, including satellite and weather observation procurement. Requested cut has been criticized for allowing climate and weather sensors in future satellites to fall sharply from current levels.
- Pacific coastal salmon recovery	57	63		6 Separate fund for state and local initiatives to help recover Pacific salmon populations.
Total NOAA	4,078	3,810	-	-269
Departmental Management	74	87		14 Salaries and expenses for Commerce-wide management.
<b>TOTAL, DEPT. OF COMMERCE</b>	<b>6,625</b>	<b>6,596</b>	<b>-</b>	<b>-29</b>
<b>Dept. of Justice</b>				
General administration	311	287		-24 Department-wide salaries and expenses, including office of the Attorney General.
Administrative review and appeals	229	247		18 Supports Executive Office of Immigration Review (EOIR), to provide timely and uniform application of immigration law, and Office of the Pardon Attorney, to review pardon and clemency requests. EOIR requested increase to handle growing immigration caseloads.
Detention trustee	1,226	1,294		68 Leads the development of DOJ detention policy and manages Federal detention resources. Funds costs of federal detainees in state and local facilities.
Office of Inspector General	71	73		3 Separate appropriation; prevents and detects fraud, waste, and mismanagement.
United States Parole Commission	12	12		1 Reviews parole requests for offenders convicted of federal crimes.

AAAS Leadership Seminar Budget Exercise

**Commerce-Justice-Science Bill Discretionary Appropriations (budget authority in millions of dollars; some amounts modified)**

	FY 2007 Estimate	FY 2008 Request	FY 2008 Congress	'08 Request over '07
<b>Legal Activities</b>				
- General Legal Activities	679	751		72 Funds Solicitor General, Civil Rights Division, Criminal Division, Civil Division, Environment and Natural Resources, Office of Legal Counsel, and INTERPOL. Requested increases for Tax Division, Civil Division for immigration litigation, and Guantanamo Bay detainee litigation.
- Antitrust Division	19	16		-3 Represents federal government in federal antitrust cases.
- United States Attorneys salaries and expenses	1,660	1,748		88 "Supports the Executive Office of U.S. Attorneys and the 94 U.S. Attorney Offices, which serve as the principal litigators for the U.S. Government for criminal, civil, and debt collection."
- United States Trustee System Fund	0	43		43 Mission to "promote integrity and efficiency in the banking system by enforcing bankruptcy laws, and providing oversight of private trustees." Most operations (\$223 mil. In '07) funded by offsetting collections; request proposes additional appropriations.
- Foreign Claims Settlement Commiss.	2	2		0 Adjudicates claims by U.S. citizens against foreign governments.
- United States Marshals Service	825	900		75 Enforcement arm of federal courts: security for federal courts, apprehending fugitives, witness protection, transport and detention of federal prisoners. Requested increases for apprehending sex offenders, investigating threats against the judiciary, and increasing workloads associated with immigration enforcement on the Southwest border.
- Community Relations Service	10	10		-0 "Provides assistance to communities in resolving disagreements arising from discriminatory practices."
- Assets forfeiture fund	21	21		-0 Provides funds for additional investigations by FBI, DEA, ATF, and US Marshals such as purchase of evidence and investigative expenses leading to seizure of criminal assets.
<b>Total Legal Activities</b>	<b>3,216</b>	<b>3,490</b>	<b>-</b>	<b>274</b>
Salaries and expenses, National Security Division	69	78		9 Mission is "to coordinate the Department's efforts in carrying out its core mission of combating terrorism and protecting national security."
Interagency Law Enforcement	498	509		11 Organized Crime Drug Enforcement Task Forces (OCDETF) are multi-agency efforts to attack high-level drug organizations through nationwide and global drug and money-laundering investigations.
<b>Federal Bureau of Investigation (FBI)</b>				
- Salaries and expenses	5,989	6,350		361 Funds most FBI activities, including law enforcement, intelligence, investigations; request criticized for underfunding increases for pay raises and other regular costs by \$140 million and for cutting general investigations by 30 percent this decade.
- Construction	51	81		30 Separate account for construction needs at FBI facilities.
<b>Total FBI</b>	<b>6,041</b>	<b>6,431</b>	<b>-</b>	<b>391</b>
Drug Enforcement Administration (DEA)	1,761	1,803		42 Mission to enforce controlled substances laws and to bring to justice organizations and individuals involved in controlled substances and illicit traffic. Request criticized for underfunding increases for pay raises and other regular costs by \$40 million, and for failing to provide additional resources to combat increasing methamphetamine use.
Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)	984	1,014		30 Enforces federal criminal laws and regulates the firearms and explosives industries.
<b>Federal Prison System (FPS)</b>				
- Salaries and expenses	5,012	5,151		139 Funds the operations of the network of 111 federal prisons, and contractor-operated prisons for federal offenders.
- Buildings and facilities	432	210		-222 Funds construction, maintenance, and repair of detention facilities for federal inmates.
- Federal Prison Industries	3	2		-1 Administration costs for FPI, a government corporation to employ and train federal inmates.

AAAS Leadership Seminar Budget Exercise

**Commerce-Justice-Science Bill Discretionary Appropriations (budget authority in millions of dollars; some amounts modified)**

	FY 2007 Estimate	FY 2008 Request	FY 2008 Congress	'08 Request over '07
Total FPS	5,448	5,364	-	-84
Violence Against Women office	383	370		-13 "Coordinates legislative and other initiatives relating to violence against women and administers grant programs to help prevent, detect, and stop violence against women, including domestic violence, sexual assault, and stalking." Request would consolidate more than a dozen grants programs into a single competitive program with reduced funding.
Office of Justice Programs (OJP)				
- Justice assistance	238	167		-71 Provides funding, training, and technical assistance to state and local governments, including Natl. Institute of Justice (NIJ), DOJ's research arm; Bureau of Justice Statistics, DOJ's statistical agency; and Natl. Center for Missing and Exploited Children. Steep requested cuts in state and local assistance,
- State and local law enforcement assistance	1,287	550		-737 Mostly grants to state and local enforcement and crime prevention programs. Request would consolidate Byrne Grants and Local Law Enforcement Block Grants, among others, and cut funding dramatically.
- Community oriented policing services (COPS)	542	32		-510 Grants to local law enforcement agencies to develop and implement community policing strategies, including funds to help hire Cops on the Beat, buy interoperable communications, and support methamphetamine enforcement and cleanup. The request would eliminate nearly all of the program.
- Juvenile Justice Programs	338	280		-58 Supports state and local efforts to prevent and respond to juvenile delinquency and victimization, including formula grants, youth mentoring grants, Big Brothers/Big Sisters, gang prevention grants, and victims of child abuse programs. Request proposes to consolidate separate programs into one, with reduced funding.
- Public safety officers benefits	74	75		1 Provides benefits to public safety officers who are severely injured in the line of duty and survivor benefits for survivors of officers killed.
Total OJP	2,479	1,105	-	-1,375
<b>TOTAL, DEPT. OF JUSTICE</b>	<b>22,726</b>	<b>22,077</b>	<b>-</b>	<b>-649</b>
<b>Science</b>				
Office of Science and Technology Policy (OSTP)	6	6		-0 In the Executive Office of the President. Home of the President's science adviser (Dr. John Marburger); coordinates government-wide S&T policy.
National Aeronautics and Space Administration (NASA)				
- Science, aeronautics and exploration	10,086	10,483		397 Funds most NASA activities, including Science, unmanned planetary missions, earth science, aeronautics, education, and development of new human spacecraft (Constellation Systems) to fulfill the Vision for Space Exploration. CS would get the entire increase and more in the request, meaning funding for everything else would fall, including steep cuts in earth-observing satellites and climate change science.
- Exploration capabilities	6,166	6,792		626 Funds the human space flight part of NASA: the Space Shuttle and International Space Station. A large requested increase to fly shuttle missions in 2008 to finish the Station.
- Office of inspector general	32	35		2 Separate appropriation; prevents and detects fraud, waste, and mismanagement.
Total NASA	16,284	17,309	-	1,025
National Science Foundation (NSF)				

AAAS Leadership Seminar Budget Exercise

**Commerce-Justice-Science Bill Discretionary Appropriations (budget authority in millions of dollars; some amounts modified)**

	FY 2007 Estimate	FY 2008 Request	FY 2008 Congress	'08 Request over '07
- Research and Related Activities (R&RA)	4,666	5,132		466 Funds nearly all of NSF's research programs, including six research directorates, polar research programs, crossdisciplinary projects. Most of its funds go to peer-reviewed research grants. Part of the Bush Administration's American Competitiveness Initiative to double selected basic research agencies' budgets over 10 years.
- Major Research Equipment and Facilities Construction (MREFC)	191	245		54 Account for big-ticket research facilities construction, part of the ACI. 2008 request would fund 8 big projects, including 2 new starts.
- Education and Human Resources (E.H.R.)	797	751		-46 Funds NSF's programs in science and math education, and science and engineering workforce and human resources programs. Unlike other parts of NSF, funding would fall in 2008 and be 20 percent below 2004 funding levels.
- Agency Operations and Award Management	248	286		37 Equivalent to Salaries and Expenses; pays for salaries of NSF staff and overhead costs such as NSF headquarters, grant review expenses, peer review panels, etc.
- National Science Board	4	4		0 Separate appropriation for the NSB, an external advisory board for NSF.
- Office of Inspector General	11	12		1 Separate appropriation; prevents and detects fraud, waste, and mismanagement.
Total NSF	5,917	6,429	-	512
<b>TOTAL, SCIENCE</b>	<b>22,207</b>	<b>23,744</b>	<b>-</b>	<b>1,537</b>
<b>Related agencies:</b>				
Commision on Civil Rights	9	9		-0 Investigates charges of voting and other civil rights violations, collects and disseminates information on the impact of federal policies on civil rights.
Equal Employment Opporrtunity Commission	329	328		-1 Receives, reviews, investigates, and processes claims of employment discrimination, and files discrimination suits. Informs employers and employees about equal employment issues.
International Trade Commission	62	68		6 Independent agency responsible for trade-related investigations, providing independent technical advice on international trade policy to agencies and to Congress.
Legal Services Corporation	349	311		-38 A private nonprofit that provides legal services for the poor. The 2008 budget has been criticized for slashing funding, when a \$30 million increase would be needed just to restore funding to the 2004 level in real terms.
Marine Mammal Commission	3	2		-1 "...charged with overseeing and advising on domestic and international actions to further the policies and provisions of the Marine Mammal Protection Act."
Nat'l Veterans Business Development Corporation	1	0		-1 Provides veterans with pre- and post-deployment assistance to preserve family-owned businesses. '08 budget would zero out the program.
Office of the U.S. Trade Representative (USTR)	44	44		0 Part of the Office of the President, serves as the President's chief trade advisor; negotiates trade agreements, monitors international trade, coordinates trade policy.
State Justice Institute	3	0		-3 "Non-governmental organization that awards grants to improve the administration of justice in state courts." 08 budget proposes to eliminate funding.
<b>TOTAL, OTHER AGENCIES</b>	<b>800</b>	<b>763</b>	<b>-</b>	<b>-38</b>
<b>TOTAL CJS BILL</b>	<b>52,358</b>	<b>53,179</b>	<b>-</b>	<b>822</b>
<b>Congress GOAL</b>			<b>55,500</b>	
Congress Goal over FY 07 Appropriation	3,142			
Congress Goal over FY 08 Request	2,321			